

Message Text

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ACTION EA-09

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SUBJ: NARCOTICS BONUS PAYMENTS PROPOSAL

REF: A) BANGKOK 9585, B) STATE 094977

SUMMARY: FOLLOWING IS THE EMBASSY'S PROPOSAL FOR BONUS
PAYMENTS TO SUPPLEMENT THE THAI NARCOTICS REWARD SYSTEM.
WE SUGGEST THAT THE BONUS SYSTEM BE FUNDED AS A TWO
YEAR PILOT PROJECT TO DETERMINE ITS EFFECTIVENESS.
END SUMMARY.

1. MISSION HAS BEEN DISCUSSING WITHIN ITS NARCOTICS
EXECUTIVE COUNCIL THE POSSIBILITY OF A U.S. FUNDED BONUS
SYSTEM TO BE USED TO SUPPLEMENT THE REWARD SCHEME OF
THE ROYAL THAI GOVERNMENT. AS WASHINGTON IS ALREADY AWARE
FROM OUR REPORTING, THE THAI GOVERNMENT DOES HAVE AN
ESTABLISHED SYSTEM OF REWARDS WHICH, ALTHOUGH FAIRLY
GENEROUS, USUALLY INVOLVES A LONG DELAY AND THE COMPLETION
OF LEGAL PROCEEDINGS BEFORE INDIVIDUAL OFFICERS AND IN-
FORMANTS ARE PAID THEIR REWARDS.(PERIOD FROM SEIZURE
TO PAYMENT HAS IN MANY CASES RUN AS LONG AS TWO
YEARS.) THE PROPOSED BONUS SYSTEM WOULD BE SUPPLEMENTARY
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TO THE THAI SCHEME AND IS IN OUR VIEW JUSTIFIED BECAUSE
OF THE TYPES OF NARCOTICS AND TRAFFICERS INVOLVED.

2. BONUSES WOULD BE PAID PRIMARILY FOR TRAFFIC DESTINED
FOR THE U.S. THIS SCHEME WAS DISCUSSED IN PRINCIPLE
WITH PRESIDENTIAL ASSISTANT DR. PETER BOURNE AND SENIOR
ADVISOR ON NARCOTICS TO THE SECRETARY MS. MATHEA FALCO

DURING THEIR RECENT VISIT TO BANGKOK. MISSION IS CONVINCED THAT IF SUCH A SCHEME CAN BE APPROVED AND FUNDED IT WILL PROVIDE AN ADDITIONAL USEFUL INCENTIVE TO THAI OFFICIALS TO SURPASS THEIR IMPRESSIVE SEIZURE AND ARREST RECORDS OF THE LAST FEW YEARS AND COULD HAVE AN IMPORTANT DAMPENING EFFECT ON THE NARCOTICS TRAFFIC OUT OF THE GOLDEN TRIANGLE. FURTHERMORE, THE ESTIMATED COST--APPROXIMATELY \$350,000 PER YEAR-- REPRESENTS A FRACTION OF THE PER UNIT COST OF SOME OF THE LARGER ITEMS OF HARDWARE WHICH HAVE BEEN PROVIDED TO HOST GOVERNMENTS FROM CCINC FUNDS IN THE PAST.

3. BONUSSES PROPOSED TO BE PAID ARE CALCULATED ON THE BASIS OF 100 PERCENT PURITY; E.G., TWO KILOGRAMS OF NUMBER FOUR HEROIN OF 50 PERCENT PURITY WILL RATE A BONUS EQUAL TO THAT FOR ONE KILOGRAM OF 100 PERCENT PURITY. THE APPROPRIATE BONUS WILL BE PAID IMMEDIATELY AFTER A CASE IS REVIEWED AND THE RESULTS OF ANALYSIS BY DEA HAVE BEEN RECEIVED (DEA ESTIMATES THIS WILL TAKE BETWEEN 30 AND 60 DAYS). IF THE SECURITY OF AN INFORMANT WOULD BE AFFECTED BY A DELAY IN PAYMENT, DEA WILL MAKE AN ADVANCE PAYMENT AGAINST THE FINAL BONUS.

4. SEIZURE RELATED ARRESTS SHOULD WARRANT AN ADDITIONAL BONUS, AS SET FORTH IN THE SCHEDULE BELOW.

5. DEA WILL SUPPLEMENT BONUSSES FOR INFORMANTS WHO DEVELOP CASES AGAINST HIGH-LEVEL TRAFFICKERS OUT OF DEA PE/PI FUNDS. IN THESE CASES, THE BONUS FOR THE SEIZURE WILL BE PAID OUT OF THE BONUS FUND, AND A SPECIAL BONUS FOR THE ARREST WILL LIMITED OFFICIAL USE

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BE PAID OUT OF DEA FUNDS.

6. DCUMENTATION PROCEDURES WILL CONTINUE TO CONFIRM TO NORMAL DEA REQUIREMENTS. THESE INCLUDE:

A) RECEIPTS FOR BONUSSES WILL BE MADE ON FORM DEA-103 WITH THE RECEIVING PARTY SIGNING THE LAST COPY. IN CASES WHERE REWARDS TO INFORMANTS ARE PASSED THROUGH THAI NATIONAL POLICE PERSONNEL, THE RECEIVING OFFICER WILL SIGN ALL COPIES OF DEA-103.

B) DEA WILL MAINTAIN A PERSONAL HISTORY SHEET ON ALL INFORMANTS RECEIVING BONUSSES.

7. SUGGESTED BONUS SCHEDULE

DRUG	REWARD IN U.S. DOLLARS	MINIMUM AMOUNT
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NO. 4 HEROIN \$ 300 PER KILO 350 GRAMS

MORPHINE BASE \$ 120 PER KILO 2 KILO OR MORE

PI TZU (IMPURE \$ 90 PER KILO 10 KILOS OR MORE
MORPHINE BASE)

OPIUM \$ 10 PER KILO 50 KILOS OR MORE

SEIZURE OF A WORKING REFINER - \$5,000

THE U.S. WILL PAY A BONUS OF 20 PERCENT IF AN ARREST IS MADE
IN CONNECTION WITH A SEIZURE.

THE U.S. WILL PAY A BONUS EQUAL TO THE INITIAL BONUS
PAYMENT AFTER CONVICTION OF THE DEFENDANTS IN EACH CASE.
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